

Report for **Health and Wellbeing Board meeting in common with
Community Safety Partnership February 26th 2018**

Title: **Young People in Haringey - Safety, Resilience and
Wellbeing**

Report

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1 Describe the issue under consideration

- 1.1 This report is to provide an update from Haringey’s Early Help Partnership to Haringey’s Health and Wellbeing Board (HWB) and Community Safety Partnership (CSP) on the progress of actions to strengthen and co-ordinate local provision aimed at improving the emotional health and wellbeing of young people and their families in Haringey, following the meeting of the joint meeting of the HWB and CSP held on 12th June 2017.
- 1.2 This report seeks to build consensus around a single integrated approach that is outcomes focussed, multi-agency and shares collective responsibility for integrated decision-making that leads to prompt provision of services and avoids statutory intervention whenever possible.

2 Recommendations

- 2.1 The HWB and CSP members are asked to:
 - a) Adopt and embed the objectives and principles for work with children, young people and their families as appropriate in all that you do as set out in Appendix 1 to this report;
 - b) Note and contribute to plans for the integration of priorities for the borough’s most vulnerable children and young people into Haringey’s new Borough Plan from summer 2018;
 - c) Note the plans for the refresh of Haringey’s Community Safety Plan from June 2018; and
 - d) Consider how your organisation can contribute through alignment or integration of resource to establish cohesive system delivery arrangements. to improve the safety, health, wellbeing and resilience of young people.

3 Background

- 3.1 The last joint meeting of the Community Safety Partnership and Haringey's Health and Wellbeing Board, held on 12th June 2017, provided an opportunity for system leaders to think collectively about a common and shared priority, improving the mental health and wellbeing of young people and their families with a focus on vulnerable young people.
- 3.2 Statistics and data were shared to inform members of the complexity and range of issues and vulnerabilities affecting Haringey's children and young people and their families. (Appendix 2).
- 3.3 Officers and young people shared information about the numbers of young people who had been victim of particularly knife crime and the life changing impact of these experiences on their emotional wellbeing and physical health.
- 3.4 Haringey's Youth Justice analysis of the 20 most prolific offenders illustrated well the vulnerabilities and risks to young people and the cumulative negative impact upon their emotional health and wellbeing as a direct consequence of having unidentified and unmet needs at an earlier stage in their lives.
- 3.5 Members noted that the learning from the national analysis of SCRs involving knife crime indicated that services should consider more fully young people's perspectives and ensure their basic needs are met. Partnerships are to act as advocates of young people, challenging the realities and promoting resilience. Participants noted the similarities in the histories and characteristics of young people's involvement in knife crime, for both the victim and perpetrator:
 - violence at home
 - uncertainty for the family i.e. housing issues, emotional abuse, and neglect,
 - criminality
 - mental health issues in the family
 - association with sexual offences against women
 - multiple agency involvement with the family
- 3.6 In the partnership discussion (see Minutes at Appendix 3) the following main themes emerged:
 - early intervention is key and there is a need for further understanding of what this looks like e.g. Speech and Language;
 - the importance of integrated work and delivery arrangements and clear pathways of support to families for ease of access;
 - agreement for a whole system approach alongside a rethink of the primary care model to consider the locality based impact from the health sector in relation to mental health services. There was a need to have a strong agreement on how the Partnership use the CAMHS transitional work;

- a long-term view on how Partnerships commission strategically to invest in this area and make sure the system takes learning and leadership from the VCS listening to young people;
- an endorsement of support for a complete family approach, and the importance of that focus in Haringey's Early Help model, and supporting the alignment of resources related to parenting support in the borough;
- in respect of the emerging system approach, developing a key set of outcomes to measure partnerships impact;
- how young people experience the system positively and negatively and ensuring their active participation in co-producing solutions and responses.

3.7 Partners agreed the following recommendations:

- a) establishment of a set of Early Help principles across both partnerships and within their organisations;
- b) commitment to participate and engage in the development and implementation of integrated work arrangements led by the multi-agency Early Help Partnership Board;
- c) commitment to the alignment of funding, commissioning and workforce development to strengthen the system response in providing Early Help;
- d) agreement that the actions to deliver the required improvements be led by the Early Help Partnership Board, reporting as appropriate to both partnerships.

4 Progress

Since the last meeting of the partnerships, a wide range of activity and work has taken place to better understand what is already in place, to identify the gaps in provision and put in place further actions to address some of the identified issues. These are further detailed at Appendix 4 to this report.

5 The Borough Plan 2018

- 5.1 We recognise that the complexity of the issues of concern require a system wide response. In order to achieve this, work is progressing with stakeholders to include these priorities in the emerging Borough Plan.
- 5.2 Discussions to date are focusing on narrowing the gap between the most 'vulnerable' young people and other young people. Young people's and their

parents' views will be incorporated into the Borough Plan from:

- Reviewing what young people have already told us about their emotional health and wellbeing concerns in feedback from consultations that have already taken place due for completion in March 2018 and will be reported reporting to the Early Help and Partnership Board in May 2018;
- Consultations planned to take place with the Youth Council in March 2018 will be reported to the Early Help and Partnership Board in May 2018;
- Youth at Risk Engagement (Commissioned under Knife Crime Action Plan) planned to take place in February 2018 is due for report in June 2018 to the Community Safety Partnership;
- Analysis of the health behaviour related survey due for report in March, 2018 will also inform the development of the Borough Plan and sit alongside the residents survey;
- Resident Engagement Survey & Haringey Champion Peer Research due for completion during March 2018.

6 Joint Targeted Area Inspection – Neglect

- 6.1 In December 2017, Ofsted, the Care Quality Commission (CQC), HMI Constabulary and Fire & Rescue Services (HMICFRS) and HMI Probation (HMI Prob) undertook a joint inspection of the multi-agency response to abuse and neglect in Haringey.
- 6.2 The JTAI also included a 'deep dive' focus on children aged between 7 and 15 years old who have been neglected. The JTAI findings of the characteristics of the young people experiencing neglect mirrored the vulnerabilities identified in the cohort of the young people that the partnerships looked at in June 2017. This has reinforced our understanding of what is required for an effective system wide response.
- 6.3 The inspection findings about the effectiveness of partnership working and of the work of individual agencies in Haringey reinforces the imperative for partners and stakeholder organisations to work collectively to achieve:
- a more robust and cohesive approach for commissioning family friendly arrangements locally, where every agency takes an early help Think Family approach;
 - significant improvement to the local Early Help Offer through strategic leadership by the Local Safeguarding Children Board (LSCB) and across partnerships, it being a collective responsibility of all partners and for their accountability to the LSCB.

- 6.4 The inspection findings highlighted as a strength the vision for Children's Services to enable children to access help at an earlier stage and to use resources more effectively. The vision represents a shift in its delivery model to incorporate a whole-system approach to supporting families more effectively and efficiently through:
- integrated working arrangements to support families as part of a 'team around the family' model to deliver sustainable outcomes;
 - "Signs of Safety" as a strengths based approach to working with families in a more focused and effective way.

The vision has been shared widely across partner organisations including the LSCB and it has been well received. (See Appendix 5).

- 6.5 The findings of this JTAI, and the new guidance set out in *Working Together to Safeguard Children* (DfE 2018) provides the solid platform on which to move this work forward.
- 6.6 In the context of the Borough Plan and the changing legislation that replaces Local Safeguarding Children's Boards (LSCB) with local arrangements, the Borough Commander, the council's Deputy Chief Executive and the Chief Executives of CCG, Whittington Health, North Middlesex Hospital, and Barnet, Enfield and Haringey Mental Health Trust are exploring how the LSCB structures and governance might be replaced effectively.

7 Community Safety Strategy 2018 – 2022

- 7.1 At the Community Safety Partnership Board in September 2017 it was agreed that the new Community Safety Strategy will be published aligned with the new Borough Plan, due for publication from June 2018.
- 7.2 This strategy will build on evidence from the annual strategic assessment and consultation with partners and the community. Work to date shows there will be significant consistency with previous strategies and plans and the new strategy will learn from past approaches.
- 7.3 Activity continues, delivered through a variety of local plans including Police, Violence Against Women and Girls, Youth Justice, PREVENT and Early Help.
- 7.4 There has been significant focus on knife crime nationally and in London. The recently published knife crime strategy takes account of much of the positive work being carried out across London, including in Haringey. Work is underway to co-produce a knife crime action plan that takes account of the good work that has been done to date, provides a collective understanding of the issues, and identifies and seeks to fill any gaps in services and our community offer. Significantly the plan will be co-produced using the views of our local communities (and in particular young people who may be at risk of becoming

either victims or perpetrators of knife crime) to make sure our plans and actions are as relevant and effective as possible.

- 7.5 The plan will take account of successful strategies and action plans already in place and delivered through partners and the community. In particular, it takes account of the Mayor's Knife Crime Strategy, the Local Early Help and Youth Justice Plans. The Knife Crime Action Plan will inform the development of Young People's priorities in the borough.
- 7.6 Haringey has supported five MOPAC co-commissioning projects, and the outcomes are now awaited to see if any bids have been successful.

7.7 Assessing and Resetting Local Priorities

London boroughs were previously set priority targets based on an analysis of Pan London volume crime, (MOPAC 7). The new Police and Crime Plan published in 2017 moved to a more flexible approach that enables Local Authorities to make local decisions about their priorities and solutions to local problems based upon local evidence. Based on Crime data from MOPAC's new Crime Dashboard, priority areas identified for Haringey were Harassment (highest volume); **Robbery** and **Theft Person** (significant increase in the previous year).

7.8 2017/18 Priorities

In March 2017 the Leader and the council's Chief Executive met with the Deputy Mayor to discuss and agree Haringey's local policing priorities. As a result of these discussions it was confirmed that **Robbery** and Street Based Violence (measured as **Non Domestic VWI**) would be the areas of priority for Haringey. Alongside this, it was also confirmed that Anti-social Behaviour (ASB) will also be a priority for all boroughs.

7.9 2018/19 Priorities

Based on Haringey data it is likely that the priorities chosen for 2017/18 will remain the same for 2018/19. However, as part of the ongoing assessing and resetting process further discussions with partners to discuss and agree local priorities going forward is critical. The timetable of events will result in final decision making of agreement for London Borough's priorities in March 2018 due for publication on 3 April 2018.

8 Next Steps

- 8.1 Partnership work will continue to progress activity through monitoring, tracking and evaluation of delivery through the Early Help Partnership Board and the Community Safety Partnership.
- 8.2 The Borough Plan process will identify clear outcomes and delivery plans to address safety, emotional health and wellbeing, and resilience priorities of

children and young people, for narrowing the gap between the most vulnerable and others.

8.3 The council's Deputy Chief Executive Officer is leading a new approach to coherent commissioning of services to produce a single integrated approach to "People Services" based on family friendly, and "Think Family" principles.

8.4 Partners will respond to JTAI findings in the context of the vision for Children's services.

9 Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

9.1 Finance

This report is an update provided by Haringey Early Help Partnership to Haringey's Health and Wellbeing Board and Community Safety Partnership. It is not at this stage proposing a decision or set of actions with identifiable financial implications. This will be reviewed if proposals made in the future identify financial commitments or have financial implications for the Early Help service.

9.2 Procurement (CPAH25)

Strategic Procurement notes the contents of the report; however, there are no immediate procurement implications at this stage.

9.3 Legal

Section 10 of the Children Act 2004 requires each local authority to arrange to promote co-operation between the authority, each of the authority's relevant partners and such other persons or bodies working with children in the local authority's area, as the authority considers appropriate. The arrangements are to be made with a view to improving the well-being of all children in the authority's area, which includes protection from harm and neglect.

9.4 Equalities

The Council has a Public Sector Equality Duty under the Equality Act (2010) to have due regard to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advance equality of opportunity between people who share those protected characteristics and people who do not
- Foster good relations between people who share those characteristics and people who do not.

The three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status applies to the first part of the duty.

This workstream seeks to strengthen and co-ordinate local provision aimed at improving the emotional health and wellbeing of young people and their families in Haringey. It should therefore directly benefit children, a protected group.

10 Use of Appendices

Appendix 1. Objectives and Principles for working with Young People

Appendix 2. Data pack

Appendix 3. Minutes of last meeting

Appendix 4. Progress of activity

Appendix 5. Vision for Children's Services

11 Local Government (Access to Information) Act 1985

Working Together to Safeguard Children, DFE, 2018